MORTALITY GOVERNANCE: LEARNING FROM DEATHS OF PATIENTS IN OUR CARE POLICY AND PROCEDURE

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1. INTRODUCTION & BACKGROUND

The preventable death of Connor Sparrowhawk in July 2013, led to a number of investigations and enquiries into practice at Southern Health NHS Foundation Trust where he died. This led to the independent review of the deaths of people with a learning disability or mental health problem in contact with Southern Health (Mazars 2015). The majority of people do receive excellent care from the NHS, with staff working tirelessly under increasing pressures to deliver safe, high-quality healthcare. However some people do experience poor quality provision resulting from multiple contributory factors, which often include poor leadership and system-wide failures. It is important therefore that when people die in our care that NHS reviews practice and works with others to understand what can be learned from the death in order to prevent recurrence where possible. Reviews and investigations are only useful for learning purposes if their findings are shared and acted upon (National Quality Board 2017).

Research has shown that people with learning disability (PLD) and People with Mental Health (PMH) problems have greater health care needs than the general population and often suffer unnecessarily with untreated or poorly managed conditions. People suffer with at least 2 or more co-morbidities and die 15-20 years earlier than the general population (Hollins 2014). It is recognised that if you have a learning disability or a mental health problem, you may not seek advice and support for a physical health concern from primary care or that when you do, that this may go unrecognised with the misunderstanding that the presentation is part of the diagnosis of learning disability, also known as diagnostic overshadowing (Mencap 2011). Achieving parity of outcomes for people with learning disability and mental health problems has been outlined within the recent paper ‘recognising the importance of physical health in mental health and intellectual disability (Board of Science 2014).

Following guidance from NHS England (Serious Incidents 2015), only those deaths where the learning is so great, or the consequences to patients, families and carers, staff or organisations are so significant will be reported as a Serious Incident for the NHS to review. The Care Quality Commission (CQC) (2016) in their report ‘Learning, Candour and Accountability reviewed the way that NHS Trusts review and investigate deaths in England. It showed that there was limited understanding of deaths and in some organisations learning from deaths was not being given sufficient priority; valuable opportunities for improvements were being missed. The CQC suggest that there is much more the NHS can do to engage families and carers and recognise their insights and experiences as being vital to our learning.

In line with the NQB guidance on Learning from Deaths, this policy will set out how Humber NHS Foundation Trust (HFT) will identify, report, investigate and learn from a patient’s death. This will include the care leading up to the patient’s death, considering if this could have been improved, even when the care may have had no direct link with the patient’s death. HFT will make it a priority to work more closely with families/carers of patients who have died.

HFT is working closely with other mental health trusts in the north of England supporting the approach to learning from deaths within Humber and across the North of England.

2. DEFINITIONS

- **Expected death** – any death occurring at a stage in the patients’ disease pathway at which death is inevitable and no active intervention to prolong life is planned or on-going

- **Unexpected death** – Any death which has not been expected

The Trust has adopted the coding as outlined by Mazars as detailed below, the reporter of the death will initially code the death and this will be peer reviewed and confirmed in the weekly Clinical Risk Management Group (CRMG).
2.1. **Expected natural death – (EN1)**
A death that occurred in an expected time frame, e.g. people with terminal illness or within palliative care services. These deaths may not be investigated but could be included in a mortality review of early deaths. These deaths are unlikely to be preventable.

2.2. **Expected natural death – (EN2)**
A death that was expected but was not expected to happen in the timeframe, e.g. someone with cancer or liver cirrhosis who dies earlier than anticipated. These deaths should be reviewed and in some cases would benefit from further investigation. Some deaths may be preventable.

2.3. **Expected unnatural death – (EU)**
A death that was expected but not from the cause expected, or timescale, e.g. some people, who misuse drugs, are dependent on alcohol or with an existing disorder. These deaths should be investigated. Some may have been preventable.

2.4. **Unexpected natural death – (UN1)**
Any unexpected death from a natural cause e.g. a sudden cardiac condition or stroke. These deaths should be reviewed and some may need an investigation. Some of these deaths may have been preventable.

2.5. **Unexpected natural death – (UN2)**
An unexpected death from a natural cause but didn’t need to be e.g. some alcohol dependence and where there were may have been care concerns. These deaths should be reviewed and a proportion will need to be investigated.

2.6. **Unexpected unnatural death – (UU)**
An unexpected death from unnatural causes e.g. suicide, homicide, abuse, neglect. These deaths will be reviewed for consideration of a serious incident in line with guidance from NHS England. Reference should be made here to any other associated relevant Trust policies or documents.

2.7. **Case record review**
A structured review of a case record/note carried out by clinicians to determine whether there were any problems in care provided to a patient. Case record review is undertaken routinely in the absence of any particular concerns about care, to learn and improve. This is because it can help to find problems where there is no initial suggestion anything has gone wrong. It can also be done where concerns exist, such as when the bereaved or staff raise concerns about care. Case record reviews utilise the Structured Judgement Review methodology (SJR).

2.8. **Structured Judgement Review – (SJR)**
SJR blends traditional clinical judgement review methods with a standard format. It requires reviewers to make safety and quality judgments over phases of care, to make explicit written comments for each phase of care and to score each phases of care, the result is a relatively short but rich set of information about each case in a form that can be aggregated to produce knowledge about clinical services and systems of care.

2.9. **Learning Disability Mortality Review (LeDeR)**
This is a programme to review all deaths of people with learning disability commissioned by NHS England. The LeDeR programme is the first of its kind in the world and is managed by the Norah Fry Research Centre at the University of Bristol, under contract to the Healthcare Quality Improvement Partnership (HQIP). All deaths in Learning Disability are now reported to the LeDeR programme.
2.10. Death due to a problem in care
This is a death that has been clinically assessed using a recognised methodology of case note review and determined more likely than not, to have resulted from problems in care and therefore to have been potentially avoidable.

2.11. Investigation
The act or process of investigating; a systematic analysis of what happened, how did it happen and why. This draws on evidence, which can include physical evidence, witness accounts, policies and procedures, guidance, good practice and observation in order to identify the problems in care and or service delivery that preceded the death to understand how and why the death occurred. The process aims to identify what may need to change in service provision in order to reduce the risk of future occurrence where possible.

2.12. Single Point of Contact
This is an identified individual who is independent from the investigation team. This person is agreed as the point of contact for the family/carers who are affected by the death. The single point of contact will be available to offer support, clarify the process of the investigation, and be available to develop the terms of reference and or respond to queries raised by the patient or the family. The single point of contact will usually be the senior manager who is supporting the serious investigation.

3. SCOPE

This policy applies to all deaths that occur for a patient who has used the services of the Trust in the 6 months preceding the death. This policy is applicable to all clinical staff working within Humber NHS Foundation Trust on a permanent or fixed-term contract or on the bank or subcontracted to work in the Trust who have a responsibility for patient care.

4. POLICY STATEMENT

This policy will outline the Trust's principles on how it processes, responds to and learns from deaths in our care. This will include people with a learning disability or mental health need, an infant or child and our approach to undertaking case record reviews.

Mortality governance is a priority for HFT, ensuring that learning from deaths becomes embedded within the organisation. The Trust will have an understanding of all deaths that occur whilst people are using its services. This policy will work alongside the Serious Incident and Significant Events policy to enable the Trust to achieve the highest standards in mortality governance.

Working with families/carers of patients who have died whilst in our care is a priority for the Trust and we will work closely with bereaved families/carers as equal partners in the process of review and or investigation into their care and treatment within our services. We recognise that families/carers can offer an invaluable source of insight to the life lived by the person and how services can be improved or may need to work differently.

HFT will actively seek questions from both family/carers and its own staff to ensure that the care and treatment provided, was at the standard expected in line with NICE guidelines and or Trust policies and procedures.

This policy and procedure will ensure that all deaths of people who die unexpectedly or earlier than expected, where the death is not subject to a serious incident (SI) or significant event analysis (SEA) investigation who are in-patient or using services within the community will be considered for a mortality review using structured judgement review methodology (SJR). The mortality review
will seek to understand the life lived by the person, reviewing in detail the care and treatment provided by services.

All deaths within in-patient services will be reported to the public board on a quarterly basis and will provide estimates of how many deaths were judged more likely than not to have been due to problems in care.

A wider review of deaths will be undertaken in any service where 3 or more deaths have occurred in any quarter. All deaths will be reviewed using an evidence based methodology for each review.

The Trust will hold 6 monthly learning from deaths events.

5. DUTIES AND RESPONSIBILITIES

5.1. Trust board – Chief Executive, Executive Directors and Non-Executive Directors

- Trust Boards are accountable for ensuring compliance with the 2017 NQB guidance on Learning from Deaths and working towards achieving the highest standards in mortality governance. They must ensure quality improvement remains key by championing and supporting learning that leads to meaningful and effective actions that continually improve patient safety and experience and supports cultural change.

- Both the Executive and Non-Executive Directors will understand the issues affecting mortality in this Trust. They will challenge where necessary, to ensure high standards in mortality governance are maintained and that the care provided to patient’s who die is integral to the Trust’s governance and quality improvement work, ensuring robust systems are in place for recognising, reporting, reviewing and investigating deaths.

- The Medical Director is the Executive lead for Mortality

5.2. Non-Executive Director (NED)

- An identified NED has been appointed as the lead for mortality and will hold the organisation to account for its approach and attitude to patient safety and that there is evident learning from all deaths. The identified NED will review the mortality governance processes to ensure that the focus is on learning and can withstand external scrutiny, by providing challenge and support to the Board. Please contact board support in order to identify the named NED for mortality

5.3. Medical/Nursing Director

- Executive lead/s for Patient Safety.
- To ensure this policy is fully implemented and suitable training programmes for staff are in place.
- To ensure that reviews are commissioned and learning disseminated.
- Ensures that evidence of Duty of Candour/communication with family/carers is fully completed in line with the statutory requirements following all deaths.

5.4. The Care Group Director/Clinical Care Director/Associate Medical Director

- To ensure the implementation of this policy within their areas.
- To ensure that staff are trained in the structured judgement review for use in Mental Health and Learning Disability Mortality reviews (LeDeR).
• Undertake an initial review of all expected natural deaths (EN1) and confirm no further action unless the reporting of the death identifies concerns or if there are concerns raised from family or staff involved.
• To ensure that staff engage with families/carers from initial the notification of the death and thereafter throughout any level of investigation or review, supporting families/carers in their bereavement.
• A single point of contact within the care group is identified to support the family/carers alongside any investigation (if required).

5.5. **Medical Staff, Service Managers, Modern Matrons, Ward and Team Managers**

• To ensure the effective implementation of the policy.
• To ensure staff report all deaths via DATIX, that are known to have occurred whilst patients have been in receipt of care of Humber NHS Foundation Trust or have died within 30 days of discharge from in-patient services or have died following use of services within the past 6 months.
• To ensure staff reporting deaths have the skills and training to engage with families/carers and support the investigation/review processes.
• To ensure that staff that have the necessary skills through training e.g. Root Cause Analysis, Human Factors, Structured Judgment case note Review (SJR) and LeDeR review, ensuring they have the time to carry this process out in a skilled way to a high standard.
• To promote learning from deaths by:
  o Ensuring that the investigation is shared with the team/s and there is a facilitated discussion following every unexpected death
  o Identifying the areas for learning for the team and ensuring that these are acted upon.
  o Ensuring sufficient time is assigned in governance forums within the care groups to outline and plan for any lessons to be learned from deaths in the care groups.

5.6. **The Risk Management Team, Business Intelligence, Information Management; have a responsibility to ensure:**

• An insight report is developed and published to monitor trends in deaths (April 2017 onwards) with both Mortality Steering Group and Quality Committee/Board oversight of this process.
• DATIX incident reporting system is used to its full potential to record deaths (expected and unexpected) in accordance with Trust policy.

5.7. **All Staff**

• Are responsible for following the policy and procedure and report all deaths of people currently using services or have used services in the last 6 months that are either expected or where the person has died unexpectedly from either a natural or unnatural cause.
• Are part of facilitated learning sessions held within the team and or across the organisation.
• Ensure that areas for learning are acted upon.

6. **WORKING IN PARTNERSHIP WITH FAMILIES/CARERS**

6.1. **Working in partnership with families/carers**
Dealing respectfully, sensitively and compassionately with families and carers of dying or deceased patients within the Humber NHS Foundation Trust is crucially important. We will work closely with the bereaved families/carers throughout the review or investigation, inviting the family to ask questions about the care and treatment provided. We endeavour to have an open culture where families feel supported to question and raise concerns, working in partnership to identify
what could be done better or what needs to be done differently to improve the quality of our patient and carer experience.

6.1.1. When a patient dies under the care of the Trust, families and carers should be informed by someone who knew the patient best, to offer condolences and, inform the family/carer of the level of investigation/review to be undertaken; explaining the process if appropriate.

6.1.2. Family/carers should be offered the opportunity to be involved in the review of their family members care leading up to when they died. There are however some circumstances where the Trust may find out about the death of a patient after some delay (i.e. via an update from the national spine) or where the death took place in another provider (i.e. in an acute trust). In these circumstances, the care group director will confirm who will make contact with the family to offer condolences and confirm if an investigation is going to take place.

6.1.3. Communication at the time of the death, and thereafter, should always be clear, sensitive and honest. Bereaved families and carers should be given information in plain English and without jargon, in line with the Duty of Candour at the time the information is known. It is recognised that families/carers may respond differently to the death and the information offered at the initial point may need to be revisited at a later date with the family/carer.

6.1.4. Bereaved family/carers may have questions about the care provided within HFT. Families/carers will always be asked if they have any questions and or concerns about the quality of care received; this will inform the decisions about the level of investigation or review to be undertaken.

6.1.5. Inform the family/carers of the review or investigation to be undertaken face to face if possible and this will always be followed up in writing and invite the family/carers to inform the terms of reference.

6.1.6. Offer the family/carer a single point of contact to enable the family to ask questions, to provide timely updates, share the findings of the investigation and factual interim findings.

6.1.7. If the family member/carer decides they do not want to be involved in the investigation/review process, always make it clear they can contact us at any time should their decision change.

6.1.8. Always ask the family/carer if they would like either a summary of any findings and or the final report. If the family does not want contact at all about the process or findings, this will be respected and documented within the final report in line with Duty of Candour.

6.1.9. Bereavement support should be offered to the family, which should include support, information and guidance that should help with the practical aspects following the death of a loved one. Offer 'help is at hand', this is a resource for people bereaved by suicide and or other sudden, traumatic death.

6.1.10. When reviewing or investigating possible problems with care, in line with Duty of Candour, families and carers must be informed and this must begin with a genuine apology. A senior member of staff should be identified to explain what went wrong promptly, fully and compassionately. If there are a number of organisations involved, contact should be coordinated and agreed with the family.

6.1.11. Families/carers can also be involved in reviewing draft reports or even providing a pen portrait of what the person was like or their timeline of specific events. Families/carers should also be given the option of seeing a final draft report to ensure they are comfortable
with any findings. Ideally this should be undertaken in a face-to-face meeting with a staff member talking the family/carer through the report.

7. **PROCEDURE**

7.1. **Identifying and reporting deaths**

All expected and unexpected deaths will be reported via DATIX as soon as practicable or within 24 hours of becoming aware of the death. Staff will share what information is known about the death and will make a judgement on the death, using the definitions (Mazars) within section 2. These will be peer reviewed within CRMG and confirmed using the coding from Mazars.

Once the DATIX is completed, the most senior staff on duty must attempt to engage with the family/carers. Any death out of hours of an in-patient must be reported to the Director on call, who will advise on contact with family.

For all deaths of a person whilst an inpatient, the care group directors or on call director if the death occurred between 5pm-9am, must be informed and they will support staff with contacting the family.

7.2. **The decision to investigate or review**

All reports of any unexpected unnatural deaths (UU) are shared immediately with executive directors and a senior team for consideration of a serious incident. The Director of Nursing or the Medical Director are the two individuals in the Trust who can confirm an incident as an SI. This duty is delegated from the Chief Executive who has overall accountability for declaring a serious incident.

Any expected natural death of an adult (EN1) who is aged over the age of 18 years will be reviewed by the Clinical or Care Group Director and or Associate Medical Director to ensure that the care provided met the standard expected and there are any issues raised from the family/carers/staff members involved. If there are no issues raised, the Care Group Director will confirm that no further action is required.

All other reported deaths via DATIX are reviewed from the 72 hour report within CRMG with agreed outcomes as defined within the mortality pathway – see Appendix 1.

All other expected or unexpected natural/unnatural deaths will be reviewed further from a 72 hour briefing within the weekly Clinical Risk Management Group (CRMG) meeting with the outcome being confirmation that the death:

- Meets Serious Incident threshold – death reported to CCG as Serious Incident and investigation undertaken
- Meets Significant Incident threshold – death reviewed using Significant Event Analysis (SEA) – Comprehensive
- If the person had a diagnosis of Learning Disability has been notified to LeDeR
- If a Child Death will be reviewed by Child Death Overview Panel

Where there are any concerns raised from the family/carers or from the staff involved within the team or care group or UN1, UN2, EU or EN2 that did not meet criteria for SI or SEA – will be considered for a mortality review using Structured Judgement Review. Please see Appendix 1 for the mortality review pathway.

HFT is working closely with the Northern Trusts who have agreed the following approach to determining the level of investigation for the following deaths – see appendix 2.
7.2.1. Decision to investigate – The main provider of Care

HFT recognises that people may receive services from a range of providers; this can cause confusion as to who is responsible for reporting and or investigating the death. HFT considers itself to be the main provider of care if the patient was subject to:

- An in-patient episode of care or has died within 30 days of discharge from an in-patient facility
- An episode of treatment in the community under the Care Programme Approach (CPA)
- An episode of treatment in the community due to identified mental health, learning disability, or substance misuse needs
- A community treatment order (CTP)
- A conditional discharge
- All of the above within 6 months prior to their death
- Guardianship

The Trust will work closely with the local commissioner of services to facilitate and support where needed

7.2.2. People meet the above criteria but are inpatients within another health care provider or custodial establishment at the time of their death.

In these circumstances the death will be reported by the organisation under whose direct care the patient was at the time of their death. The organisation will lead the statutory requirements under Duty of Candour. There will be a discussion to confirm on if the investigation is to be a joint or single agency investigation (this will be determined by the cause of death) and in the event of joint investigations who the lead organisation will be.

7.2.3. Services provided by the Trust where we are not classed as the main provider.

For the following services the Trust is only providing a small component of an overarching package of care and the lead provider is the patient’s GP.

- Tissue Viability
- District nursing
- Dietetics
- The drug and alcohol shared care services* (East Riding)
- Care home liaison
- Community physiotherapy
- Macmillan Nurses
- Podiatry

*Trust addiction services will be required to report drug and alcohol deaths in line with locally determined processes.

7.2.4. Exception

In addition to the above if any act or omission on the part of a member of Trust staff from one of the services were HFT are not classed as the main provider is felt to have in any way contributed to the death of a patient, an investigation will be undertaken by the Trust.
It is recognised that there may be deaths which do not meet any of the above criteria but require investigation. Confirmation of the level of review/investigation will be discussed and agreed within the weekly CRMG.

7.2.5. Potential triggers for a review or investigation

- Where a family/clinical staff/operational/corporate staff flag or raise a concern
- Where medication with known risks such as clozapine was a significant part of the treatment regime
- From causes or in clinical areas where concerns have already been flagged (from Board, complaints or data held from the insight report)
- Where a patient had been subject to a care intervention where death wouldn’t have been an expected outcome e.g. ECT or rapid tranquilisation
- Where the patient had no active family or friends and so were particularly isolated e.g. with no independent person to raise concerns
- Where there had been known delays to treatment e.g. assessment had taken place or a GP referral made but care and treatment not provided or where there was a gap in services; associated with known risk factors
- Deaths caused by epilepsy
- Deaths in distress which might include; drug and alcohol deaths or deaths of people with an historic sex offence e.g. people who might not be in crisis but need support. Deaths could be reviewed as part of a thematic review
- Following a rapid deterioration in the physical health which was not responded to in a timely manner

7.3. Local review

7.3.1. A 72-hour report will be completed for unexpected deaths or where family/carers or staff have raised concerns, in order to understand the issues surrounding the death in order to inform the level of review/investigation required.

7.3.2. Levels of investigation/Reviews

- **Concise Serious Incident investigations** will be undertaken which only involve Trust services. This investigation is completed by two members of staff, one of whom must be trained in Root Cause Analysis. The family/carer will be contacted and invited to inform the terms of reference for the investigation. Families/carers will always receive a letter outlining the investigation to be undertaken and be invited to contact the lead investigator to be part of informing the terms of reference. The investigation will be completed within 12 weeks.

- **Comprehensive Serious Incident investigations** are for incidents, which involve other agencies in addition to those of the Trust. This investigation is completed by at least two members of staff, one of whom must be trained in Root Cause Analysis. Medical staff and or others may be invited to be part of the investigation team or be available for further advice. The family/carer will be contacted and invited to inform the terms of reference for the investigation. Families/carers will always receive a letter outlining the investigation to be undertaken and be invited to contact the lead investigator to be part of informing the terms of reference. This investigation should be completed within 12 weeks.

- **External Serious Incident investigations.** External investigations are required where the integrity of the investigation is likely to be challenged or where it will be difficult for an organisation to conduct an objective investigation internally. This is due to the size of the investigation or the capacity/capability of the available individuals and or number of organisations involved. These should be completed within 6 months from the date the
investigation was commissioned and will have an independent neutral investigator lead the investigation.

- **Significant Event Analysis (SEA) – Comprehensive** – This will be undertaken following an incident to a person who was receiving care from the Trust that has not met the criteria for a serious incident and therefore not been reported as an SI, but where the Trust feels there is an area for learning. The coroner will require this report, if involved. This will be completed within 9 weeks.

- **Mortality Reviews** – using Structured Judgement case note Review (SJR) methodology. Mortality review are considered if the death did not meet the criteria for either an SI or an SEA, but where the Trust still considers there are areas for learning.

### 7.3.3. Mortality Reviews are undertaken by clinical staff who are trained in the SJR methodology

- The family will be informed that a mortality review is to be undertaken and will be asked if they have any questions or concerns about the care provided
- An initial review will be undertaken within 12 weeks from the receipt of the records
- The reviewer will make structured judgements on all the phases of care and then score the phases of care and avoidability
- Good practice found within the review will be shared back to the relevant team/service and or care group
- The mortality review will be peer reviewed with confirmation of the avoidability score. The review is completed if there are no care problems identified
- A second stage review occurs where care problems have been identified in the initial review. This is undertaken by a further independent reviewer
- If the concerns are confirmed and any death scoring 1 or 2 on any phase of care and or an avoidability score on 1 or 2 will be escalated to CRMG
- Findings from the mortality reviews will be shared with the family, within the Mortality Review Group and any concerns as detailed above escalated to CRMG and discussed in the Mortality Steering (surveillance) Group (MSG)

### 7.3.4. Deaths in Learning Disability

- Will be initially reported via DATIX and reviewed in line with all deaths for consideration for investigation as a serious incident
- Will be reported to the National Learning Disability Deaths Review (LeDeR) programme with confirmation of any local investigations to be undertaken
- Reviewed by staff trained in the LeDeR methodology
- Family are contacted and informed of the review to be undertaken
- LeDeR review reported via the electronic tool on the website
- Feedback from the review of the death shared with the family (should they wish) and in the mortality reviewers group in order to identify local learning
- Any concerns raised in the review will be shared at the MSG

### 7.4. Child Deaths

All Safeguarding children serious incidents child deaths are initially reported as a Serious Incident. The safeguarding team will always review the reporting of the child death with the CCG prior to reporting on the Strategic Executive Information System (StEIS) to determine which organisation will declare the incident as a serious incident.

**All child deaths will be reviewed as part of the Child Death Overview Panel (CDOP)**
The functions of the CDOP include:

- reviewing all child deaths, excluding those babies who are stillborn and planned terminations of pregnancy carried out within the law
- collecting and collating information on each child and seeking relevant information from professionals and, where appropriate, family members
- discussing each child’s case, and providing relevant information or any specific actions related to individual families to those professionals who are involved directly with the family so that they, in turn, can convey this information in a sensitive manner to the family
- determining whether the death was deemed preventable, that is, those deaths in which modifiable factors may have contributed to the death and decide what, if any, actions could be taken to prevent future such deaths
- making recommendations to the LSCB or other relevant bodies promptly so that action can be taken to prevent future such deaths where possible
- identifying patterns or trends in local data and reporting these to the LSCB
- where a suspicion arises that neglect or abuse may have been a factor in the child's death, referring a case back to the LSCB Chair for consideration of whether an SCR is required
- agreeing local procedures for responding to unexpected deaths of children
- co-operating with regional and national initiatives – for example, with the National Clinical Outcome Review Programme – to identify lessons on the prevention of child deaths

The CDOP has a fixed core membership drawn from organisations represented on the LSCB with flexibility to co-opt other relevant professionals to discuss certain types of death as and when appropriate [http://www.workingtogetheronline.co.uk/chapters/chapter_five.html](http://www.workingtogetheronline.co.uk/chapters/chapter_five.html)

7.5. Governance Processes; ensuring learning across the organisation

7.5.1. Deaths investigated as a serious incident

The findings from the investigation will be shared with the family prior to the submission (where appropriate) of the final report being submitted to agree and confirm areas for learning. The findings, areas of good practice and learning from the final report will be shared with the team and the wider clinical network to ensure learning from deaths within the care group, demonstrating compliance with Care Quality Commission (CQC) Regulation 17 ‘Good Governance’. The Trust will also work with local commissioners to ensure learning across the wider system.

7.5.2. Deaths reviewed using significant event analysis (SEA)

The report will be shared with the family to agree areas for learning. The findings will be discussed within the team prior to presentation of the report to the care group. This will be discussed and an action plan for learning, agreed within the care group clinical network.

7.5.3. Mortality reviews

The report will be initially peer reviewed within the Mortality Reviewer group, identifying any lessons to be learnt and confirming scoring of the phases of care and avoidability. Once confirmed, these will be presented to the Clinical Risk Management Group (CRMG) as a standard agenda item to be reviewed and approved. Any actions required would be agreed and monitored in the first instance through the CRMG and cascaded through the care group structure as appropriate. Lessons learnt from deaths will be shared within the learning the lessons newsletter.

A quarterly report of all Mortality Reviews undertaken using SJR will be presented to the Mortality Steering group; providing a summary of:

- All deaths report via DATIX
- Deaths reported as an SI
• Deaths reviewed as an SEA
• Deaths reviewed as a mortality review; all scores for phases of care and avoidability will be aggregated for mortality reviews
• Deaths of people with learning disability notified to the national programme
• Feedback on the scoring of the phases of care and avoidability scores
• Learning from the mortality reviews

7.5.4. Areas of concern that are discovered during the mortality review or SEA or SI which trigger Duty of Candour will be escalated to the Care Group Director (patient safety incident that have caused moderate harm and above and or had the potential to cause severe harm). Please see Duty of Candour Policy for further information. Any areas of concern for immediate action will be addressed via a practice note for clinical staff.

7.5.5. A quarterly report will be presented to the public board, detailing the total number of in-patient deaths and those deaths subject to a case record review. The report will estimate the numbers of deaths judged more likely than not to have been due to problems in care. The report will outline the learning from the review of the deaths.

7.6. Mortality Steering (Surveillance) Group (MSG)
• The Medical Director will chair the mortality steering group (MSG) to provide assurance that the mortality review process is functioning correctly ensuring that mortality meetings occur regularly. The MSG will receive an insight report of all deaths, including the detailing of all in-patient deaths categorised using the agreed definitions, with confirmation of an outcome from all.
• The MSG will ensure that individuals reviewing cases have not have been the sole clinician responsible for the case. The case will be reviewed by a professional not directly involved with the case. Any case where concerns have been raised will be discussed at the MSG following discussions within the relevant care groups, areas for learning will be shared as part of the themes and trends report.

7.7. The Quality and Patient Safety Group (QPaS), on behalf of the Trust Board, will:
• Receive quarterly reports from the Mortality Steering Group identifying themes and trends from the mortality reviews undertaken.
• Discuss care group and primary or secondary care issues relating to mortality review and develop action plans where appropriate.

8. EQUALITY & DIVERSITY

An Equality and Diversity Impact Assessment has been carried out on this document using the Trust approved EIA.

9. MENTAL CAPACITY

The application of the statutory requirements of the Act will be addressed at all times in the review throughout the care and treatment of all deaths.

• There will be a presumption of Capacity; every adult has the right to make his or her own decisions and must be assumed to have capacity to do so unless it is proved otherwise.
• The right for individuals to be supported to make their own decision – people must be given all appropriate help before anyone concludes that they cannot make their own decision.
• Best interests; anything done for or on behalf of people without capacity must be in the person’s best interests.
• Individuals must retain the right to make what might be seen as eccentric or unwise decisions.
• Least restrictive intervention – anything done for or on behalf of people without capacity should be the least restrictive of their basic rights and freedoms.

10. BRIBERY ACT

The Bribery Act 2010 makes it a criminal offence to bribe or be bribed by another person by offering or requesting a financial or other advantage as a reward or incentive to perform a relevant function or activity improperly performed.

The penalties for any breaches of the Act are potentially severe. There is no upper limit on the level of fines that can be imposed and an individual convicted of an offence can face a prison sentence of up to 10 years.


If you require assistance in determining the implications of the Bribery Act please read the Trust Bribery prevention policy available on the intranet at http://intranet.humber.nhs.uk/bribery-prevention-policy-p183.htm or contact the Trust Secretary on 01482 389194 or the Local Counter Fraud Specialist on telephone 01482 866800 or fraud@humber.nhs.uk

The Bribery Act applies to this policy.

11. IMPLEMENTATION

This policy will be disseminated by the method described in the Policy for the Development and Management of Procedural Documents. The implementation of this policy requires additional financial resources with more people to be trained in the use of SJR and Root Cause Analysis and Human Factors.

12. TRAINING

Staff will receive training in:

• Structured Judgement case note Review in order to carry out Quality and Safety reviews as part of record keeping and Mortality Reviews
• Root Cause Analysis and Human Factors in order to carry out Serious Investigations and Significant Event Analysis

13. MONITORING & AUDIT

All deaths will be shared as part of a quarterly report to the Mortality Steering Group, Quality Committee and the public section of the Board. This report will detail the learning from all deaths and any themes. The report will detail aggregate the scoring and avoidability from Mortality reviews.

14. RELEVANT HFT POLICIES/PROCEDURES/PROTOCOLS/GUIDELINES

Serious Incident and Significant Event Policy
Duty of Candour Policy
CQC Regulation 20 – Duty of Candour
Working together to safeguard children: A guide to inter agency working to safeguard and promote the welfare of children March 2015
15. REFERENCES AND BIBLIOGRAPHY
CQC (2016), Learning, Accountability and Candour, London, CQC
NQB (2017), Learning from Deaths, London, NQB
NHS Improvement (2017) Implementing the learning from deaths framework: key requirements for trust boards, London, NHSI
APPENDIX 1 – MORTALITY REVIEW WITHIN HUMBER NHS FOUNDATION TRUST

Mortality Review within Humber NHS Foundation Trust

Death of a patient in our care or has used services within the last 6 months – Complete DATIX for all deaths

- Expected death: Any death occurring at a stage in the patient’s disease pathway at which death is inevitable and no active intervention to prolong life is planned or ongoing.
- Unexpected death: Any death where this has not been expected.
- Triage of all deaths undertaken.
- Review of all deaths already Clinical Risk Management Group.
- Identify any questions to receive from family/careers or from staff.

Meet with the family and offer condolences and support.

- All deaths of:
  - People with a Learning Disability
  - People with Autism Spectrum Disorder
  - People with a Mental Health problem or
  - A person detained under Deprivation of Liberty Safeguards

Measure Coding of Deaths
- Unexpected unnatural death (IU) – An unexpected death from unnatural causes e.g. suicide, homicide, abuse, neglect.
- Unexpected natural death (UN) – from a natural cause e.g. a sudden cardiac condition or stroke.
- Unexpected natural death (DN) – from a natural cause but did not need to e.g. alcohol dependence and where there were major factors that were in place.

Outcome from Clinical Risk Management Group (CRMG)
- Confirmation of Expected natural death by care Group and no concerns raised by family/careers or staff – No Action to be taken.
- Meet Senior Incidentthreshold – death reported to Clinical Commissioning Group as Serious Incident.
- Does not meet threshold for SI, but areas for learning remain – death reviewed using Significant Event Analysis (SEA) – Comprehensive.
- Does not meet threshold for SI or SEA; death considered for a mortality review using a Structured Judgement care note Review (SJR).
- Confirmation that the death in Learning Disability has been notified to LeDeR.
- Contact the family and confirm the type of review/investigation to be undertaken, invite the family to inform the terms of reference. Confirm details in writing to the family.

Duty of Candour
1. Be Open – Meet with the family and explain what has happened as soon as reasonably practicable (Within 10 working days of the death occurring or becoming aware of the death). Offer condolences to the family and document within the patient records.
2. Explain to the family how the death will be investigated. Follow the explanation up inviting to the family (Letter from Director of Nursing/ Medical Director) and the date this will conclude. Upload a copy of the letter to DATIX.
3. Ask the family if they have any questions about the care provided and invite the family to identify areas for review as part of the investigation and include within the terms of reference. Offer the booklet ‘Help is at Hand’ where appropriate.
4. Meet with the relevant personnel to discuss the findings of the investigation. Be open and honest about the areas for learning and actions to be taken to prevent recurrence.
5. Follow up the meeting, inviting the family to discuss the findings and areas for learning/actions to be taken following the death.
6. LeDeR review – red flags identified within the initial review will lead to a multi-agency review.

Feedback to Clinical Risk Management Group (CRMG)
1. SI report – complex internal investigation within 12 weeks.
2. SEA comprehensive report within 9 weeks.
3. Mortality review within 12 weeks.
4. Learning from local deaths in learning disability (LeDeR) review shared.

An insight mortality report will be discussed in the MSG, presented to the Quality Committee, and to the public board.

Author: Alyson Kent (July 2017)
APPENDIX 2 – DEATH OF A PATIENT

The Trust provides a wide range of clinical services and it is an essential part of the work of all departments responsible for the reporting and investigation of a patient’s death.

1. Number is the main provider if at the time of the death the patient was receiving:
   - In-patient care
   - Out-patient care under the CPA
   - Community treatment due to identified mental health and/or disability needs
   - A community treatment order
   - A conditional discharge
   - An inpatient or community treatment package within 6 months prior to death
   - Guardianship
   - Primary care within GP services managed within Humber
   - Rapid response services

2. Patients who meet the above criteria but are in patients within another health care provider or outside establishment at the time of their death. In these circumstances the death will be reported by the organisation who directs the patient care at the time of death. The DOD will be undertaken by the organisation who directs care at the time of death.

3. Services provided by the Trust where Humber is not the main provider:
   - Acute hospital inpatient
   - Drug and alcohol shared care services
   - Care home
   - Social care
   - Tissue viability
   - Health visitors/School nurses
   - District nursing

4. Exception
   - In addition to the above, any action or omission on the part of a member of Trust staff from one of the services identified as a main provider is felt to have a significant impact on the patient’s death. An investigation will be undertaken by the Trust

Report the death via DATIX, answering additional questions, considering the following:
   - Is Humber the main provider of care?
   - Considerations of questions from the family about the care and treatment provided
   - Concerns are raised by the staff

Review of death by Care Group/Clinical Care Director:
   - Initial impression of the death (expected/unexpected/natural/unnatural)
   - Review of questions/concerns raised by family/staff involved
   - Recommendation to CRMG on level of review/investigation

Expected natural death (SNH) – expected to die in an expected time frame e.g. terminal illness or receiving palliative care

Expected natural death (SNC) – but not expected to happen in the time frame e.g. cancer or liver cirrhosis who dies earlier than expected

Unanticipated natural death (UND) – may be unexpected but the death is not from the cause expected or is expected, e.g. some people who misuse drugs are dependent on alcohol or with an underlying disorder

Expected unnatural death (EUD) – expected but not from the cause expected or is expected, e.g. some people who misuse drugs are dependent on alcohol or with an underlying disorder

Unanticipated unnatural death (UND) – not from the cause expected or is expected, e.g. some people who misuse drugs are dependent on alcohol or with an underlying disorder

72 hour report commissioned by CRMG to be undertaken by Team Leader, Service Manager, Matron

EN1 - No further action unless family staff raise questions about care and treatment provided

EN2 – If death occurred before gender life expectancy and there are questions from family/CRMG about the care and treatment provided

NUM/L2 – If death occurs before gender life expectancy and there are questions from family/CRMG about the care and treatment provided

EU – If death occurs before gender life expectancy and there are questions from family/CRMG about the care and treatment provided

Mortality reviews – if there is a score of 1 or 2 very poor or poor care identified in any phase of care or on an avoidability score of 1 or 2, this will be escalated for peer review prior to escalation for consideration as a serious incident. SEA’s – if concerns with regards to the quality of care are found within the review, this will be escalated back to CRMG for consideration of a serious incident.

Humber NHS Foundation Trust
Policy name – Mortality Governance: Learning from Deaths of Patients in our Care Policy and Procedure
Version 2.1 Date July 2017 – Review July 2018
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# APPENDIX 3 – MORTALITY REVIEW SCREENING TOOL

## Mortality Review Screening Tool

To be completed for all deaths within the Trust with the exception of deaths reported as Serious Incidents. All Deaths in Learning Disability will be reported to LeDeR.

<table>
<thead>
<tr>
<th>Name of Patient</th>
<th>Date of Birth</th>
<th>Age</th>
<th>Home Address Post Code</th>
<th>GP (list name &amp; post code)</th>
<th>DATIX Web Number</th>
<th>Date of Death</th>
<th>Place of death</th>
<th>Diagnosis</th>
<th>Legal Status</th>
<th>Consultant</th>
</tr>
</thead>
</table>

### Primary Carer at time of death

- NHS Trust (please specify): [ ]
- GP: [ ]
- Residential Home: [ ]
- Nursing Home: [ ]
- Family: [ ]
- Unknown: [ ]
- Other (please specify): [ ]

### 1. Trigger Questions *(please indicate by using X)*

<table>
<thead>
<tr>
<th>Question</th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
<th>N/Known</th>
<th>Comments</th>
</tr>
</thead>
<tbody>
<tr>
<td>Was the death preventable?</td>
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<tr>
<td>Was incident reported on Datix</td>
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<td>Is there evidence of a Care Plan/Statement of Care in place?</td>
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<tr>
<td>Is there evidence of a current risk assessment in place?</td>
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<td>Was there a delay in diagnosis/assessment?</td>
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<td>Was there a delay in initiating treatment?</td>
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<tr>
<td>Was the deterioration in the patient recognised and responded to in a timely manner? Use of NEWS?</td>
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<td>Were there sufficient medical/nursing intervention reviews at agreed time intervals?</td>
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<tr>
<td>Was there incorrect or misinterpretation of information?</td>
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<tr>
<td>Did the care management deviate from the policy / good practice guidance?</td>
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<tr>
<td>Was there a complication due to treatment /procedure/operation?</td>
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<tr>
<td>Was there a medication error?</td>
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<td>If history of falls – was a multifactorial assessment undertaken?</td>
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<tr>
<td>Was there evidence of adequate Clozapine monitoring?</td>
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<td>Was there a lack of or misuse of equipment?</td>
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<tr>
<td>Was there a delay in accessing appropriate resources / assistance to treat the patient?</td>
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<tr>
<td>Was documentation completed to acceptable trust standard?</td>
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</table>
Where the family fully involved in the patients care?  
Have the family at this stage raised any concerns?  
Is there evidence of liaison with primary care colleagues?  
If difficulties swallowing – was a SALT referral made?  
All safeguarding issues were identified and acted upon?  
Was an annual health check carried out?  

<table>
<thead>
<tr>
<th>Concern/Problem</th>
<th>Solution</th>
<th>Person Responsible</th>
<th>Date Due</th>
<th>Completed date</th>
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If the answers are documented within the shaded/RED areas, please complete section 2 below to identify areas for further learning, adding more lines if needed.

2. **Learning points and actions**

<table>
<thead>
<tr>
<th>Concern/Problem</th>
<th>Solution</th>
<th>Person Responsible</th>
<th>Date Due</th>
<th>Completed date</th>
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3. **Phase of Care Score (please circle)**

Based on a review of the trigger questions above the overall score for the level of care is:

1. **Very Poor Care** – 1st Stage Structured Judgement Review is required within 10 days
2. **Poor Care** – 1st Stage Structured Judgement Review is required within 10 days
3. **Adequate Care** – No further action required.
4. **Good Care** – No further action required.
5. **Excellent Care** – No further action required.

1st Judgement Review to be undertaken by:

<table>
<thead>
<tr>
<th>Organisation if not HFT:</th>
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Date required by:

2nd Judgement Review required:

<table>
<thead>
<tr>
<th>Yes / No</th>
</tr>
</thead>
</table>

Date required by:

Avoidability Death Scale:

| 1 | 2 | 3 | 4 | 5 | 6 |

Thematic Review Category:

| Clozapine | Physical Health | Drugs and Alcohol | Learning Disability |

| Death Category: please tick |

| Expected Natural (EN1) – deaths that were expected to occur in an expected timeframe e.g. terminal illness. Unlikely to be preventable – no further investigation needed. |
|_________________________________________________________________________________________________________________________________________|

Humber NHS Foundation Trust  
Policy name – Mortality Governance: Learning from Deaths of Patients in our Care Policy and Procedure  
Version 2.1 Date July 2017 – Review July 2018
**Expected Natural (EN2)** – deaths that were expected but not expected to happen within timeframe e.g. cancer or liver cirrhosis but dies earlier than anticipated – may be preventable – some would benefit from investigation.

**Expected Unnatural (EU)** – deaths that are expected but not from the cause expected or timescale e.g. misuse of drugs, alcohol dependant, eating disorder – likely to be preventable should consider further investigation.

**Unexpected Natural (UN1)** – death from a natural cause e.g. sudden cardiac condition, stroke – may have been preventable – may need further investigation.

**Unexpected Natural (UN2)** – death from natural cause but didn’t need to be e.g. Alcohol, and drug dependency, care concerns – likely to be preventable – consider further investigation.


Please justify in point form the reasons why no further investigation is required:

*For example*

- Expected death
- Care Score 3
- No learning points identified

Review completed by:

<table>
<thead>
<tr>
<th>Print name</th>
<th>Designation</th>
<th>Band</th>
</tr>
</thead>
<tbody>
<tr>
<td>Signature</td>
<td>Date</td>
<td>Time</td>
</tr>
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</table>